BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

THURSDAY, MAY 10, 2001 10:15 A.M.

Reported by: Valorie Phillips Contract No. 150-99-002

ii

COMMISSIONERS PRESENT

William Keese, Chairman

Robert A. Laurie

Robert Pernell

Arthur Rosenfeld

James Boyd, Ex Officio

STAFF PRESENT

Steve Larson

William Chamberlain

Garret Shean

Bob Eller

Jeff Ogata

Paul Kraemer

Nancy Tronas

Amanda Behe, ALJ, OAH

PUBLIC ADVISER

Roberta Mendonca

ALSO PRESENT

Rick R. Rothman, Attorney McCutchen, Doyle, Brown and Enersen, LLP

Ed Blackford AES Huntington Beach LLC

Mark Woodruff AES Southland

Mervyn A. Soares Texaco Power and Gasification Global, Inc.

ALSO PRESENT

Al Pac, Attorney Matt Lamb, Project Manager Debbie Cook, Mayor Pro Tem City of Huntington Beach

Scott A. Galati, Attorney John P. Grattan, Attorney Grattan & Galati

Gregory L. Maxim, Attorney Ellison, Schneider & Harris

Doug W. Wheeler GWF Power Systems Company, Inc.

Mark R. Wolfe, Attorney Adams, Broadwell, Joseph and Cardozo

Robert Winchell

Bill McCord

Rich Loy

iv

I N D E X

	Р	age
Proc	eedings	1
Item	ns	
1	Huntington Beach Generating Station Retool Project 1	,76
	Executive Session	55
2	Hanford Energy Park Peaker Power Plant Project	56
3	Change of Ownership, Sunrise Power Project	68
4	Peak Demand Reduction Program	70
5	Mojave Desert Air Quality Management District	71
6	Energy Commission Committee and Oversight 70	, 73
7	Chief Counsel's Report	
8	Executive Director's Report	73
9	Public Adviser's Report	74
10	Public Comment	75
Exec	cutive Session	90
Adjo	purnment	90
Cert	ificate of Reporter	91

1	PROCEEDINGS
2	10:15 a.m.
3	CHAIRMAN KEESE: I call this meeting of
4	the Energy Commission to order. Commissioner
5	Pernell, would you lead us in the Pledge, please.
6	(Whereupon, the Pledge of Allegiance was
7	recited in unison.)
8	CHAIRMAN KEESE: Thank you. We took a
9	private caucus vote and our senior member and our
10	junior member and I declared this a tie-less day.
11	That's two votes over here, one vote here and
12	COMMISSIONER ROSENFELD: I think we
13	should make it a tie-less summer.
14	CHAIRMAN KEESE: That would be all right
15	with me. I understand we have seven people on the
16	phone or so. I would ask that those who are on
17	the phone here attempt to keep dogs from barking
18	or other interference to come in. It does wind up
19	on our speakerphones here.
20	I will also ask all people speaking
21	today to get as close to the mike as possible,
22	very close to the mike. And then we do get
23	amplification here. And it works for our court
2 4	reporter.
25	We're going to take up today as item

```
1 number one, our continuation item, the Huntington
```

- Beach Generating Station Retool Project, 00-AFC-
- 3 13. Commissioner Pernell? Commissioner Rosenfeld.
- 4 COMMISSIONER ROSENFELD: There has been
- 5 lots of last-minute discussions. I think what we
- 6 need is to call on Garret Shean --
- 7 MS. SHAPIRO: Art, we can't hear you.
- 8 COMMISSIONER ROSENFELD: Oh, violated
- 9 the first rule.
- I propose that what we need is an update
- from Garret Shean who luckily has just walked in.
- 12 HEARING OFFICER SHEAN: Or maybe not.
- Good morning, Commissioners.
- 14 COMMISSIONER PERNELL: Good morning.
- 15 HEARING OFFICER SHEAN: I'm Garret
- 16 Shean, Hearing Officer on the Huntington Beach
- 17 case. I think we'll have some introductions here
- in a moment.
- But I'd like to do something that I
- think is absolutely warranted, and which is to
- 21 thank many of the Commission employees who have
- given extraordinary effort in getting this case
- from early February to this point where we're in
- the position to consider and possibly adopting
- 25 Presiding Member's Proposed Decision.

1	And that certainly would be Jack
2	Caswell, who is the Project Manager; and not only
3	did he do a good job for the staff, but he was
4	very responsive in terms of responding to the
5	innovative procedures that we've put into effect
6	for the hearings and the working groups.
7	And the working group leaders also
8	included Bob Hausler, Cheri Davis, Eileen Allen,
9	Keith Golden, Dale Edwards, Dick Anderson; staff
10	counsel was Paul Kraemer here. From cartography
11	we had Jacque Gilbreath and Terry Rose who helped
12	us with all our graphics.
13	From IT, Joel McAllister, Tony Woo,
14	Sandra Lindberg for getting us our CD burner, and
1 5	Dala Paalay Pah Aldrich with Wahwarka Pay

From IT, Joel McAllister, Tony Woo,
Sandra Lindberg for getting us our CD burner, and
Dale Bosley. Bob Aldrich with Webworks. Roy
Sanders from Repro. The Public Adviser's Office,
Marija Krapcevich and Roberta were extremely
helpful. And also our Hearing Office Staff, Gina
Fontanilla, Sandy Harris, Katherine Nichols, and
your Advisors, Ellie Townsend-Smith, Rosella and
John Wilson.

With that, let me indicate that what we have attempted to do with the revised -- or I should call it the amended PMPD, was to provide a decision that was balanced, not only for the

3

16

17

18

19

20

21

22

23

2.4

25

contract.

citizens of the State of California, but also for AES, the residents of Huntington Beach, and the

ocean environment in the Pacific Ocean.

The Committee believes we have attained that balance and is offering that to you this morning. And I should say this, it is no secret that this case has been -- has followed a circuitous path that has led us here today. And 9 even basically overnight there have been activities related to this case, and they have led 10 us to the point where as of this morning, I 11 12 believe, the applicant has a statement with 13 respect to their view on the most significant conditions related to the sales of electricity 14 15 here in California and the duration of the

Mr. Rothman and I have been in discussions this morning and we have at least prepared a package that we'll offer the condition number 2, emergency number 2, desired by the applicant, and we also have a version that follows on a staff proposal that I think at this point the Committee basically would like to offer to its fellow Commissioners these two matters, so that we can deliberate basically the conditions that will

```
apply to a recommended ten-year certification.
```

- 2 And how the Commission will review the applicant's
- 3 compliance with the current conditions of
- 4 certification and with the mitigation measures
- 5 which will arise out of studies that are being
- 6 conducted during the operation of the facility.
- 7 Most of these, the two major studies
- 8 relate to surf zone bacterial pollution and the
- 9 entrainment of fish and other aquatic organisms in
- 10 the ocean water intake which is used for the
- 11 cooling of the power plant.
- 12 And with that, I guess that based upon a
- 13 little bit of a script, we'll go to Mr. Rothman at
- 14 this point, and he has a statement from the
- 15 applicant.
- 16 CHAIRMAN KEESE: Mr. Rothman.
- 17 MR. ROTHMAN: I'm actually Rick Rothman
- on behalf of AES and I'm really here just to
- introduce Mr. Ed Blackford, who is speaking on
- 20 behalf of AES Huntington Beach 3 and 4, and will
- 21 describe just a quick status report on the efforts
- 22 that AES has been undertaking to enter into an
- 23 agreement with the California Department of Water
- 24 Resources.
- 25 CHAIRMAN KEESE: Thank you.

T	MK.	BLACKFORD:	Good	morning,	T.W

- 2 Ed Blackford. I'm the Site Manager and also serve
- 3 as Project Director for the 3 and 5 Retool
- 4 Project.
- 5 One of our main focuses, or perhaps our
- 6 main focus through the continuance of this project
- 7 for the past two to three weeks has been to come
- 8 to an agreement with the CDWR in the forms of a
- 9 contract for sale of the output of these units to
- 10 California.
- 11 While we have been working very
- diligently, it is taking longer than we thought to
- 13 get our arms around this situation, even though,
- in fact, we had been working from a memorandum of
- 15 understanding agreeable to both parties from the
- 16 early part of March.
- 17 However, with increased efforts on both
- sides we now basically have an agreement in
- 19 concept which should be memorialized in the very
- 20 near term.
- The lone problem that we have been
- grappling with, which is no secret, we've been
- open about it, is basically the credits. Anyone
- that has read the paper the last couple of days,
- seeing the turmoil with the whole bond issue,

1	knows that this is a situation in flux, and it has
2	been very difficult for both parties to get to a
3	comfort zone that was mutually satisfactory.
4	However, based on conversations within
5	the last 36 hours, we feel that basically that
6	will be finalized in the very near future.
7	Jumping from that to the other great
8	concern which we have been consistent with all
9	along is the certification time period that has
10	complicated the negotiations with the CDWR.
11	Because quite frankly when we entered into those
12	early discussions we were not envisioning any
13	timeframe limitation on certification.
14	We are now at the point that as we have
15	already consistently all along, any certification
16	of a period of five years or less just does not
17	support this project. And we continue to
18	reinforce those concerns.
19	CHAIRMAN KEESE: Thank you.
20	HEARING OFFICER SHEAN: All right, at
21	this point, I guess what is appropriate
22	CHAIRMAN KEESE: We'll hear from staff.
23	Thank you, Mr. Blackford.
24	MR. KRAEMER: Yes, first in addition to
25	the individuals that Mr. Shean thanked, staff

1	wants to thank the South Coast Air Quality
2	Management District for the heroic effort they put
3	into quickly processing the air quality
4	determinations in this project. Specifically
5	Moshen Nazemi, Paul Parke and Connie Yee. And
6	without their cooperation on a very timely basis
7	we probably couldn't be before you here today.
8	One question I have of the applicant is
9	their position. In the past they have protested
10	the imposition of condition number emergency 1,
11	which requires, in essence, a DWR contract prior
12	to the commercial operation of the project.
13	And I wanted to clarify on the record
14	what their position was with regard to that. And
15	if their position is that they are stipulating to
16	the imposition of that condition, then I would
17	further ask that they stipulate on the record that
18	they are waiving any rights to challenge that
19	condition at some future point in a court of law
20	or in any other forum on any grounds, whether it
21	be federal, state or some other law.
22	Otherwise, we are, although I've not
23	seen the revised condition on duration yet, I
24	believe we are in agreement with that
25	CHAIRMAN KEESE: Let's deal with this

- 1 condition first, then.
- MR. ROTHMAN: Well, if it would help, I
- 3 think that they are inextricably intertwined.
- What you didn't hear Mr. Blackford say was that we
- 5 have been consistent in our position with respect
- 6 to emergency condition number 1, but that we
- 7 didn't raise that as an issue today, and we are
- 8 not objecting to that as a condition of
- 9 certification, on the condition that the term, the
- 10 duration of the certification is the ten-year time
- 11 period.
- 12 And in terms of, you know, our non-
- 13 objection, I think that we are, you know, right
- $14\,$ $\,$ now I'm stating for the record that if the terms
- of certification are the ten-year term, we would
- 16 not object to it.
- 17 I don't think it's appropriate for us to
- 18 be waiving rights on the record, but we would not
- object to it, and we would not intend to challenge
- 20 it.
- 21 COMMISSIONER LAURIE: Mr. Chairman, just
- for procedural purposes, a non-objection of any
- condition, whatever that condition may be, whether
- 24 it's E-1 or any other condition, is not going to
- 25 be acceptable to me.

1	In every case what we require is
2	concurrence or agreement with the condition. And
3	that's the language that I want to see. So a no-
4	objection to any condition is not something that
5	I'd be looking for, I'd be looking for a
6	concurrence or an acceptance of the condition.
7	And that's the language that I will want.
8	CHAIRMAN KEESE: Okay, with that, let me
9	just hold this a moment. Because you placed a
10	condition on condition number 2. I think
11	before we can't engage any more on that
12	discussion, I don't believe, until we've taken up
13	issue number 2.
14	So why don't we deal now with emergency
15	number 2.
16	HEARING OFFICER SHEAN: Mr. Chairman and
17	Members, what we have handed out to you and is
18	available, I think Ms. Townsend-Smith has some
19	additional copies and I have some more, so if
20	anyone needs them I'm happy to provide them.
21	Essentially two drafts. One parallels a
22	draft provided by the staff, and one is one
23	essentially proposed by the applicant.
24	The first, on the page marked final,
25	that front version or the longer version, and let

```
1 me just describe the essential differences.
```

- 2 Both provisions for emergency-2 contain
- 3 a review by the Commission of a determination of
- 4 whether or not the project owner has substantially
- 5 complied with conditions of certification.
- 6 Further, that the project owner has implemented or
- 7 is implementing, to the extent feasible, and
- 8 feasible is intended with its CEQA meaning there,
- 9 the mitigation measures that have been determined
- 10 to be responsible for, as a result of the studies
- 11 that will be undertaken after certification. And
- 12 that they are current on all permits in force.
- Those are common to both. The
- difference is --
- 15 COMMISSIONER LAURIE: Excuse me, Garret.
- 16 HEARING OFFICER SHEAN: Yes, sir.
- 17 COMMISSIONER LAURIE: Which one is
- applicant and which one is staff?
- 19 HEARING OFFICER SHEAN: The applicant is
- the shorter one, I guess that's the best way to
- 21 describe that.
- COMMISSIONER LAURIE: Yeah, that's what
- 23 I figured, okay.
- 24 HEARING OFFICER SHEAN: The essential
- 25 difference is that the longer one, the staff

1 version, has the review occurring basically five

- 2 years out. And that if the applicant is showing
- 3 both compliance with conditions and implementation
- 4 of mitigation, then they be permitted the second
- 5 five years.
- The burden, therefore, would be on the
- 7 applicant to demonstrate that it is in compliance
- 8 and it is implementing mitigation.
- 9 COMMISSIONER LAURIE: But it's
- 10 discretionary with the Commission, is that not
- 11 right?
- 12 HEARING OFFICER SHEAN: That is correct.
- 13 COMMISSIONER LAURIE: So it's a -- under
- staff proposal it's a five-year permit subject to
- 15 discretionary approval provided -- the language is
- 16 somewhat unclear, but it suggests to me that if
- 17 positive findings are made, then the Commission
- 18 has to approve the extension. Is that the intent?
- 19 HEARING OFFICER SHEAN: Yes, sir.
- 20 CHAIRMAN KEESE: Mr. Larson.
- MR. LARSON: As I understand it, this is
- 22 not the staff recommendation, however. And I
- 23 would like to know the differences between the
- staff recommendation and the Hearing Officer's
- 25 recommendation.

1	HEARING OFFICER SHEAN: Yes, sir, and I
2	should indicate that that is correct. This was
3	drawn from the staff recommendation, and
4	CHAIRMAN KEESE: So what we
5	HEARING OFFICER SHEAN: it would be,
6	it would be the Hearing Officer
7	CHAIRMAN KEESE: what we might have
8	in front of us is three recommendations, a staff
9	recommendation, an applicant recommendation and
10	the Hearing Officer recommendation?
11	HEARING OFFICER SHEAN: You may, if the
12	staff chooses to come up with something separate.
13	MR. KRAEMER: We're Xeroxing it now.
14	HEARING OFFICER SHEAN: All right. The
15	shorter version is the applicant's version, which
16	is not a five and five, but it's a straight ten.
17	And it would cause the review of the subject
18	matters that we're talking about here, the same
19	review. But the burden then would befall the
20	Commission should it find that there was not
21	compliance with the conditions, or that there was
22	not sufficient implementation of mitigation to
23	take some action at that point, either to revoke
24	or otherwise limit the certification. Or to take
25	some other step in order to assure compliance.

1	And so those are the essential
2	differences
3	COMMISSIONER PERNELL: Let me ask a
4	question here, Mr. Chairman, if I may.
5	CHAIRMAN KEESE: Commissioner Pernell.
6	COMMISSIONER PERNELL: Under the shorter
7	version we still have to review, correct?
8	HEARING OFFICER SHEAN: That is correct.
9	COMMISSIONER PERNELL: And what you're
10	saying is if we review and find that they are in
11	compliance, that's the end of it?
12	HEARING OFFICER SHEAN: Correct.
13	COMMISSIONER PERNELL: If we review and
14	find that they're not, then there's some action
15	that has to be taken?
16	HEARING OFFICER SHEAN: Yes, in the
17	shorter version the Commission would have to take
18	affirmatively some action to either gain
19	compliance or revoke the certification.
20	COMMISSIONER PERNELL: Right. And if we
21	go to the longer version there is a review in five
22	years, correct?
23	HEARING OFFICER SHEAN: Yes.
24	COMMISSIONER PERNELL: And if they have
25	complied with the same set of conditions the

1	certification is continued for an additional five?
2	HEARING OFFICER SHEAN: That is correct.
3	COMMISSIONER PERNELL: And if they're in
4	violation of some one of these conditions or
5	some other LORS, then the Commission has to take
6	action as well?
7	HEARING OFFICER SHEAN: I would say
8	under the longer version if it were a significant
9	violation of conditions, or a significant failure
10	to mitigate an impact where mitigation was
11	feasible, then the Commission could find, under
12	the longer version, that it would not continue
13	with the certification for the second five years.
14	CHAIRMAN KEESE: Mr. Shean, I am having
15	difficulty because I'm reading what seems like
16	very plain language. We are granting them a ten-
17	year certification under this language.
18	What we are saying is should they fail
19	to meet some hurdles which are relatively low
20	hurdles, then that ten-year granting would be
21	terminated after five? Is that
22	HEARING OFFICER SHEAN: Yes, sir, that's
23	the way I would read the
24	CHAIRMAN KEESE: Okay, so this is not
25	HEARING OFFICER SHEAN: longer

```
1 version.
```

- 2 CHAIRMAN KEESE: -- it's not a, what
- 3 we're talking about, the applicant has suggested
- 4 ten with some hurdles, and basically compliance
- 5 with the law?
- 6 HEARING OFFICER SHEAN: Yes.
- 7 CHAIRMAN KEESE: And they would
- 8 establish that they complied with the law. If we
- 9 don't feel they do, we take action?
- 10 HEARING OFFICER SHEAN: Correct.
- 11 CHAIRMAN KEESE: The one that you have
- 12 put before us is a ten-year permit with the same
- 13 hurdles. And if we find they haven't, then their
- ten-year permit would be shortened to five?
- 15 HEARING OFFICER SHEAN: Correct.
- 16 CHAIRMAN KEESE: Okay. Would staff tell
- us then what the difference between the two we've
- just heard and yours is?
- MR. KRAEMER: First of all, in the
- shorter emergency-2, that's not ours.
- 21 CHAIRMAN KEESE: I'm saying the
- 22 applicant has the one that's called emergency-2.
- 23 The final is the one that --
- MR. KRAEMER: Right.
- 25 CHAIRMAN KEESE: -- the Hearing Officer

```
1 has put before us. You have put before us one, I
```

- believe, called revised condition regarding
- 3 duration.
- 4 MR. KRAEMER: Correct. In emergency-2 I
- 5 don't see any power to expressly state it to
- 6 terminate the certification earlier. It's simply
- 7 relying --
- 8 CHAIRMAN KEESE: No, we'd have to take
- 9 action. We'd have --
- 10 MR. KRAEMER: Right, it's relying on the
- 11 Commission's power, inherent power to revoke,
- 12 which puts --
- 13 CHAIRMAN KEESE: To handle noncompliance
- 14 with conditions.
- MR. KRAEMER: Right, --
- 16 CHAIRMAN KEESE: Correct.
- 17 MR. KRAEMER: -- which puts the burden
- on the Commission.
- Our proposal is that, and this is called
- 20 the revised condition of duration, or revised
- 21 condition regarding duration. It just says that
- there will be this review in 2006. The applicant
- has to ask for it.
- 24 And if the Commission does find that
- 25 those three bulleted stipulations are -- if it can

```
1 make those findings, then it will approve an
```

- 2 additional five years.
- 3 There is one difference in the bullets.
- We don't consider it to be terribly significant,
- but I should point it out to you, there is no
- 6 feasibility of the mitigation concept inherent in
- 7 the second bullet. But we are willing to add that
- 8 to our proposal. It's not a concern of ours.
- 9 COMMISSIONER PERNELL: All right, so let
- 10 me get -- see if I understand your version. In
- 11 five years there is a requirement for a review,
- 12 but it has to be requested by the applicant, is
- that what you're saying?
- MR. KRAEMER: Correct.
- 15 COMMISSIONER PERNELL: All right, now,
- 16 the applicant -- I'm just trying to be fair here,
- 17 because if the applicant is busy generating
- 18 electricity and don't contact the Commission, what
- 19 happens? We still have to take some type of
- 20 action, correct?
- MR. KRAEMER: Well, if they did not make
- the request during the time window we've provided,
- I suppose staff would probably, if they noticed
- that they had failed to do that, so they might
- 25 call them.

1	But they'd certainly be under no
2	obligation to do so. And if the request didn't
3	come in and the permit, on its own terms, under
4	this condition, would terminate in September of
5	2006.
6	CHAIRMAN KEESE: Staff is recommending
7	that we call this an interim review? Interim
8	would seem to me to indicate that there was a
9	period, a longer period, and that you were
10	reviewing it somewhere in the middle, what was the
11	term you had in mind to do an interim review in?
12	MR. KRAEMER: We didn't want them to
13	file, say, in 2004, so we did create a window.
14	The beginning of January 1st of 2006, which is
15	almost ten months ahead of the termination date
16	CHAIRMAN KEESE: Read the first two
17	lines, certification is granted for a limited
18	period subject to an interim review.
19	MR. KRAEMER: Correct.
20	CHAIRMAN KEESE: Are we is this a
21	ten-year?
22	MR. KRAEMER: We were calling it, in our
23	shorthand, a five-plus-five. The idea being if
24	they proved that they've been good corporate
25	citizens

1	CHAIRMAN KEESE: Well, if it's five
2	years, it's review at the end of the period. If
3	it's ten, it's a review at the interim it seems to
4	me. I don't wish to quibble with language here,
5	but interim review sounds during the middle of the
6	term.
7	MR. KRAEMER: Well, the assumption is if
8	they're a good corporate citizen and they're
9	adequately mitigating the impacts, then they will
10	have a ten-year project.
11	I think the difference here is where the
12	burden is. They have to come in and convince the
13	Commission that it should go on, rather than the
14	Commission has to be convinced that it should
15	terminate.
16	And there is one other difference I need
17	to point out. There's this notion of what we've
18	been calling privately the environmental baseline
19	that would be applied if AES were to come in at
20	the end of the ten years, and ask for additional
21	authorization to operate.
22	And we do have legal concerns about
23	that. We're not sure that we can, even if we were
24	to agree to this, whether it would be legal. In

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

other words, we have some laws that apply to it,

```
1 CEQA and the environmental review statutes. And
```

- 2 to the extent that this is rewriting or changing
- 3 those rules, we don't believe the Commission has
- 4 the authority to do that in a condition of
- 5 approval.
- To the extent that it's merely stating
- 7 what the rules would be at that time, then it's
- 8 probably superfluous.
- 9 And that's contained in the third --
- second-from-the-bottom paragraph on the final
- 11 emergency-2. And the last paragraph of the plain
- 12 emergency-2.
- There's no similar concept in our
- 14 proposal.
- 15 COMMISSIONER PERNELL: The last
- 16 paragraph of the -- which emergency-2? I got the
- 17 final. The final is --
- MR. KRAEMER: The final, it's the
- 19 second-to-last. And on the emergency-2 it's the
- 20 last paragraph.
- 21 COMMISSIONER ROSENFELD: Mr. Chairman.
- 22 CHAIRMAN KEESE: Commissioner Rosenfeld.
- 23 COMMISSIONER ROSENFELD: It seems as if
- 24 we're making big progress here, and we're haggling
- over very few words. I wonder if the applicant

```
1 would like to comment on which one of these three
```

- 2 documents -- I must say I'm pretty comfortable
- 3 with all of them. I don't see a hell of a lot of
- 4 difference.
- 5 CHAIRMAN KEESE: It's a rather low
- 6 hurdle that we're talking about here.
- 7 COMMISSIONER ROSENFELD: Can we pick on
- 8 one and be done with this?
- 9 MR. BLACKFORD: Well, from the
- 10 applicant's standpoint clearly we would prefer the
- 11 applicant version. We look at that as a ten-year
- 12 permit. You know, as Commissioner Laurie pointed
- 13 out on the final or Hearing Officer, in term, that
- 14 appeared to be five year, plus a discretionary
- 15 extension. I believe the staff falls into the
- same category.
- 17 If it's up to the applicant to come
- 18 forward after five years, it's a five-year permit.
- 19 Granted the Commission may not like the burden
- 20 being on them for a five-year review, but from a
- 21 ten-year standpoint all of the wordage is very
- 22 similar in all three. We look at the applicant
- 23 version as being what we would refer to as a ten-
- year permit.
- Clearly, we need to be in compliance,

```
2
         intend to be in compliance and be, you know,
         upstanding as far as meeting our obligations.
 3
                   But we look at our version as the ten-
         year, which is acceptable to us.
                   MR. ROTHMAN: And if I can address
         staff's concern about the final sentence, so to
         speak, of the proposed condition.
 8
                   I --
 9
                   COMMISSIONER ROSENFELD: The final
10
         sentence of the applicant paper?
11
12
                  MR. ROTHMAN: The sentence that relates
```

and there are all the triggers there, and we

- 14 COMMISSIONER PERNELL: Talks about the
- 15 baseline?

1

13

- 16 MR. ROTHMAN: -- environmental review,
- 17 and taking into account the current operations.
- 18 CHAIRMAN KEESE: This is the --
- 19 COMMISSIONER ROSENFELD: Let's see the
- paper, I'm confused.

to the --

- 21 CHAIRMAN KEESE: This is the sentence
- that allows it to go on after ten years.
- MR. ROTHMAN: Let me -- okay, I'll see
- 24 if I can clarify. Counsel for the staff objected
- 25 to language that it felt tried to rewrite law in

```
the applicant's version of emergency-2, which happens to be the last sentence of the entire
```

3 condition.

And I wanted to clarify that we don't believe that it does that at all. In fact, it says, to the extent permitted by law.

Moreover, this is an unprecedented type of certification in terms of its limitations. And what we need, and what we would like to see in a condition, is a recognition that at the time of a consideration ten years from now, that we will have valid air permits, we will have valid water permits and we will be a valid, legal operating entity.

And that is -- and if they're willing to stipulate to those pieces, then that that is part of whatever environmental review would take place, then we may not need this exact language.

But that was what this was intended to cover. What it was intended to cover was a recognition that this process, and the limitation of the duration of the certification creates a bit of an ambiguity, and we wanted to clarify that so that the recognition of the legal permitted operations of the plant were taken into account in

```
1 any future environmental review.
```

- 2 COMMISSIONER ROSENFELD: So you're
- 3 emphasizing the fact that the last words of your
- 4 proposal do say the then-existing --
- 5 MR. ROTHMAN: That's correct.
- 6 COMMISSIONER ROSENFELD: --facility to
- 7 the extent permitted by law.
- 8 CHAIRMAN KEESE: Mr. Shean, would you
- 9 like -- I believe we should have counsel for staff
- 10 comment for staff.
- 11 HEARING OFFICER SHEAN: Sure, actually,
- 12 not really. I'm not trying to sell a point. I
- 13 wanted to give the Commission the range of options
- that I believe that were appropriate.
- 15 CHAIRMAN KEESE: This is another point
- now. We're no longer discussing five or ten.
- We're discussing after ten. Counsel.
- 18 COMMISSIONER LAURIE: Let me comment as
- 19 to that, Mr. Chairman.
- 20 CHAIRMAN KEESE: Commissioner Laurie.
- 21 COMMISSIONER LAURIE: I would object
- 22 sticking that language in, only because I believe
- 23 CEQA mandates that. And on the one hand you could
- 24 argue that if the law mandates a certain action
- 25 then there's no harm in putting it in.

1	Maybe so, but I also see it as
2	unnecessary; that is, in any CEQA analysis you use
3	the current physical conditions at the time that
4	the analysis is being conducted. And that's the
5	analysis that I expect we would be conducting ten
6	years from now. And I think that's what the law
7	says. And I don't think it's necessary to repeat
8	it in a specific condition of certification.
9	COMMISSIONER PERNELL: Mr. Chairman.
10	CHAIRMAN KEESE: Commissioner Pernell.
11	COMMISSIONER PERNELL: I would agree
12	with Commissioner Laurie.
13	We have, let me just state, as a member
14	of the Committee, not the Presiding Member, but
15	let me just state my concern here, and that is a
16	lot of people have put a lot of work into this,
17	especially the City of Huntington Beach.
18	I think we've come a long way. And we
19	have, I would also agree with my esteemed
20	colleague, Mr. Rosenfeld, who says both all
21	three of these documents are similar.
22	The applicant has said that they intend
23	to be good corporate citizens, if you will, in
24	terms of environment, as well as insuring that
25	California gets the necessary energy it needs from

```
1 the plants.
```

All three versions talk about a review

so that the Commission, if there is any one of

these conditions that hasn't been looked at or

worked on, the Commission has the option of

reviewing that.

And whether the burden of who calls who first is not that big of a concern to me. Given the amount of time that the City of Huntington Beach, the applicant and certainly our staff have worked on this, and the fact that we're going to have a review in any of these versions in a five-year timeframe or somewhere thereabout, I don't want to have this hung up on who calls who first, or who has the burden of proof.

The fact of the matter is if you're in violation with South Coast Air Quality District air permits, you're in violation. I don't care who calls who, you're just in violation. And that shouldn't be that hard to prove, if we're going to have the necessary review.

I know just from -- I'm assuming just from the testimony of Huntington Beach, Huntington Beach will call us if something is out of whack.

So I just don't see the need to debate which one

compliance.

```
of these we should go with and who has the better advantage.
```

- 3 What I do understand is the bottomline.
 4 And what I'm hearing here in all of these is that
 5 the bottomline is that we're going to have a ten6 year limited certification with a review at the
 7 end of that. There's going to be a review within
 8 five years of whether or not they're in
- And if they're out of compliance with
 laws, ordinances, they're out of compliance. I
 mean there's no debate about that. And I don't
 think that's something that they can hide from us,
 because we have the expertise here to find out.

15 And I don't think that's something that
16 Huntington Beach is going to sit back and allow
17 them to be totally out of compliance without us
18 knowing about it.

So I don't think that this is as big a
hurdle as the hurdles we've already crossed in
relation to this facility.

So I would urge us to make a decision

here and let's move forward. This is important to

all involved, and I think especially Huntington

Beach, because they're the affected community.

```
1 But it's also important to the State of
```

- 2 California.
- 3 So I think that we should move forward
- 4 and not just debate this to death in terms of who
- 5 calls who. I don't care. We get a call, we're
- 6 going to review it. If they're out of compliance,
- 7 South Coast is going to know it, Huntington Beach
- 8 is going to know it. And I would suggest that we
- 9 move forward.
- 10 CHAIRMAN KEESE: We have --
- 11 COMMISSIONER LAURIE: Mr. Chairman, --
- 12 CHAIRMAN KEESE: -- another members of
- the audience who want to speak, also.
- 14 Commissioner Laurie.
- 15 COMMISSIONER LAURIE: Thank you. I
- 16 concur with Commissioner Pernell's overall
- 17 statement. However, I must suggest that in my
- 18 view the applicant's proposal isn't different than
- 19 staff or Hearing Officer's proposal. And
- 20 ultimately will come back as to what the intent of
- 21 the Committee and what the ultimate policy desire
- of the Commission is.
- I do consider it to be different, to
- have a five-plus-five than a ten. Even under the
- 25 Hearing Office proposal, although it claims to be

```
1 a ten-year certificate, it still says that the
```

- 2 Energy Commission will approve the continuation if
- 3 evidence supports. Which means that in order to
- 4 continue for an additional five years, the
- 5 Commission has to make a positive finding.
- 6 That does, in fact, affect the burden of
- 7 proof, and unfortunately it's a legal technicality
- 8 that I think is relevant. Staff's proposal does
- 9 the same.
- The applicant's proposal is different.
- 11 The applicant's proposal says, no, we have a ten-
- 12 year permit. We recognize that you can conduct
- 13 your review at anytime, but you're telling us that
- 14 you're going to conduct a formal review at the end
- 15 of five.
- 16 The problem with applicant's proposal
- 17 that I see is there's no language in there that
- 18 says well, what in the world happens if there's no
- 19 substantial evidence that supports these three
- 20 bullets. It should be made clear that compliance
- 21 measures then have to be taken.
- But I think you cannot gloss over the
- fact that there are legal and technical
- differences between the applicant's proposal and
- 25 staff and Hearing Office proposal. That is one is

1	ten, subject to compliance review; and other is
2	five, subject to positive findings to allow it to
3	continue to another five. Those are two different

- 5 CHAIRMAN KEESE: I would, before we hear 6 from the audience I would -- we will hear from 7 members of the audience at this time.
- 8 Who cares to speak? I have a number of 9 cards up here. Just come forward. Some people 10 may not wish to speak, having heard where we are.
- 11 Identify yourself, please.

legal concepts.

- MR. PAC: Thank you, Commissioner. My
 name is Al Pac, I'm Special Counsel with the City
 of Huntington Beach and we've been a party
 throughout this proceeding.
- 16 First of all, let me thank you,
 17 Commissioner Pernell, for your kind words about
 18 our participation in this matter.
- 19 When we look at the three variations of
 20 emergency condition number 2, I think I agree with
 21 the general sentiment of the Commissioners that
 22 there really is very little difference -- we agree
 23 there's very little difference ultimately between
 24 the three.
- The Commission has ongoing jurisdiction

```
1
         to supervise the applicant and its activities
 2
         conducted under this permit. We understand that
         you have jurisdiction to issue orders to show
 3
         cause, to suspend or revoke the permit for a
         violation of any of the conditions.
                   The only question that we really see
         determining which one we support is whether you
         want to rely on carrots or sticks. As
         Commissioner Pernell has indicated, the City has a
         very strong vested interest in seeing that the
10
         applicant meets all of the conditions and
11
12
         mitigates all the environmental impacts.
13
                   So if you do not adopt either the ALJ or
14
         the staff-recommended one, I assume that the City
15
         will bring all of the sticks it has in its quiver
         to bear against the applicant, and bring it before
16
17
         the Commission.
                   But in our opinion, rather than relying
18
         on either the staff or the City of Huntington
19
20
         Beach to bring this matter back before you, that
         we take applicant at its word that it will comply
21
```

24 And that if the economics of this 25 project are dependent on their meeting the

conditions.

22

23

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

with LORS, that it will comply with the

```
conditions that are set forth in any of these
variations on the theme, that they ought to hold
that burden to do that. That they ought to come
before this Commission. These are not difficult
matters to comply with.
```

So we would believe that you should provide them with the carrot, the incentives to come forward to meet the conditions and to make that demonstration before the Commission.

I would point out there is a collateral condition proposed by the City and currently included in the proposed decision that requires the applicant to come forward at the end of three years with a master plan for this site. So you'll get an early indication as to what they're intending to do. And I think that's a good precursor to the five-year review.

The version of the condition that we would support is the staff condition. This is the one that most closely represents and reflects what we understood current emergency-2 to mean. And it is the one that the City Council is most comfortable with, I would guess.

24 COMMISSIONER ROSENFELD: I'm sorry, Mr.

25 Pac, I wasn't paying attention. The crucial

1	thing, what are you finally recommending, then?
2	MR. PAC: I think the staff proposal
3	where it indicates that there will be an interim
4	review, that the permit is subject to a
5	continuation of its duration based on a showing
6	that is required of the applicant, is the one tha
7	we anticipated was the intent and meaning of the
8	current condition 2, and the City does support the
9	proposed decision as it's presently written.
10	So, to the extent that the staff's
11	version most closely comports with what we
12	expected to be involved here in extension of the
13	operations of this plant, this is the one that,
14	you know, at first blush, we would support. The
15	City Council
16	COMMISSIONER ROSENFELD: So it's the
17	document that got handed out third?
18	MR. PAC: 21st, so
19	COMMISSIONER ROSENFELD: It's the
20	document that got handed out last?
21	MR. PAC: Yes.
22	COMMISSIONER ROSENFELD: Yeah, okay.
23	CHAIRMAN KEESE: Thank you.
24	COMMISSIONER PERNELL: Thank you.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25 CHAIRMAN KEESE: Sir.

1	MR. LAMB: Yes, Matt Lamb, Project
2	Manager with the City of Huntington Beach. I also
3	want to thank the Commission, Commissioner Pernell
4	and Commissioner Rosenfeld, as well as staff, for
5	going through a very arduous process in a very
6	short timeframe, basically in a matter of 60 days
7	we went through this whole process.

And for us, when we went through this we did look at it. And I think Commissioner Laurie, you kind of couched it best. There is a distinct difference between what is being proposed here, and there's a reason why it's being couched, and this little finite difference is important to us through all this effort.

What we're looking at is the energy crisis, how efficient is this plant. There's a lot of other collateral pieces of information that feed into when and how you should be making decisions.

Basically, you know, the energy crisis should be over in five years, and you should have a chance to re-take a look at the compliance, and also at where it fits into the fleet, and where it meets into California's total picture.

This plant is only 37 percent efficient.

```
1 I mean this is by no means a standard repower --
```

- 2 by any means, even under a standard repower
- 3 concept, this is basically taking some plants that
- 4 have been mothballed and kick-starting them again.
- 5 Basically, also AES, at this point, you
- 6 know, from our perspective, has not been good
- 7 corporate citizens. Basically they have been
- 8 fined by the AQMD, and they are potentially being
- 9 fined by FERC for serious issues that we believe
- do, you know, put a light into our decision here.
- 11 At least should be considered.
- 12 We are recommending that we believe that
- 13 staff's version best reflects the intent. There
- should be a positive finding by the Commission.
- 15 The applicant should be required to come back
- 16 before you and prove up what they said they were
- 17 going to do.
- 18 We did this whole thing, don't forget,
- in 60 days. Everything is in arrears.
- 20 Everything's on the back side. So this five-year
- 21 review is critical. Thank you for your time.
- 22 CHAIRMAN KEESE: Thank you, Mr. Lamb.
- 23 I'm going to make a suggestion at this point for
- the applicant and staff.
- 25 From what I've heard up here, the

```
1 suggestion would be that we would give a ten-year
```

- 2 permit. Unless the Energy Commission
- 3 affirmatively finds, at the five-year review
- 4 period, that the applicant is out of compliance,
- 5 and the applicant fails to come into compliance at
- 6 that time.
- 7 Would such a proposal be acceptable to
- 8 the applicant? What we are saying --
- 9 MR. BLACKFORD: I believe that would be
- 10 fine. One concern we have, and not to drag this
- out, is that as we say, all this wordage is very
- 12 close.
- 13 What is very critical in a ten-year
- concept is how the auditors perceive this.
- 15 CHAIRMAN KEESE: We are saying ten
- 16 years.
- MR. BLACKFORD: Um-hum.
- 18 CHAIRMAN KEESE: We are saying using
- substantially the language you've seen and the
- 20 conditions, at the period of five years we will
- 21 have the review. And if, at that time, the Energy
- 22 Commission affirmatively finds that you are out of
- 23 compliance, and you fail to come into compliance,
- then the permit would end.
- But it's a ten-year permit. And the

```
1 burden moves to the Commission to make the
```

- 2 finding, and to you to fail to come into the
- 3 compliance that the Commission needs.
- 4 MR. ROTHMAN: Just so I am clear, you're
- 5 prejudging the fact that depending on the level --
- 6 regardless of the level of noncompliance, that
- 7 decertification is the only remedy available to
- 8 you?
- 9 CHAIRMAN KEESE: No, I'm saying that --
- 10 no. I'm saying that we would do a review, and if
- 11 we find that you are out of compliance with these
- 12 reasonably low hurdles, this is compliance you're
- 13 supposed to be in compliance with anyway, and you
- 14 fail to cure that finding, we can say -- and then
- 15 the Commission could -- would that please you?
- And then the Commission could terminate the
- 17 permit.
- 18 MR. ROTHMAN: The could language I think
- is substantially better. One of our concerns is
- 20 that any significant operating entity in
- 21 California that has to comply with permit
- 22 conditions, conditions of certification, Clean
- 23 Water Act permits, et cetera, is going to find
- 24 itself at some point in time with some what could
- 25 be contemplated as noncompliance.

```
1 CHAIRMAN KEESE: Right. We're giving
```

- 2 you two chances here. One, we're going to
- 3 affirmatively find it, and two, you're not going
- 4 to cure it. And then it's up to the Commission.
- 5 Let me --
- 6 MR. ROTHMAN: And so it's still up to
- 7 the -- it's still --
- 8 CHAIRMAN KEESE: Okay, without going any
- 9 further, do we hear from staff?
- 10 MR. LARSON: Mr. Chairman, we think that
- 11 the staff proposal is reasonable and responsible.
- 12 And that it keeps control of the situation within
- the Commission, and that it ought to stand.
- 14 CHAIRMAN KEESE: Thank you. I see we
- 15 have other people in the audience. Would you like
- 16 to present --
- 17 MAYOR COOK: Good morning; it's great to
- 18 finally be here. I thought it might be continued
- 19 until I was out of office.
- 20 (Laughter.)
- 21 MAYOR COOK: My name is Debbie Cook; I'm
- the Mayor Pro Tem of Huntington Beach, and I'm
- 23 pleased to be here today.
- 24 First, I want to thank a few people, Mr.
- 25 Shean, Mr. Caswell and the Commission Staff, for

all their technical work. Also, Mr. Pernell and

2 Mr. Rosenfeld. It was really wonderful to have

3 you come down to the community. Many members

4 thanked me afterwards and commented on how

wonderful it was to have you take such an interest

6 in what the community wanted. So thank you very

7 much for that.

From the beginning the City of

Huntington Beach has sought to work cooperatively

with the Commission for both protection of the

people and our environment, as this tired power

generation plant is brought back to life.

As you are well aware, the retooling of this 40-year-old plant is clearly a poor second choice for our community. However, within the conditions proposed in some of the earlier renditions I saw, we really would look forward to a master plan that would deliver a clean, contemporary facility that AES and the City could be proud.

And I would like to weigh in on all these choices. We would strongly support the staff's position. It's wonderful to speak about intent of a corporation. I prefer to look at their track record, which has not been very good

```
1 in the case of AES.
```

17

18

19

2	In conclusion, the City of Huntington
3	Beach recognizes the extraordinary circumstances
4	the State of California faces in this energy
5	crisis, and therefore would support a five-year
6	permit. And then re-examination of that. And
7	then an extension if it's warranted.
8	But we really feel very strongly that we
9	need the five-year review of this project. So
10	thank you very much and good luck with your
11	deliberations.
12	COMMISSIONER PERNELL: Thank you.
13	Welcome to Sacramento.
14	CHAIRMAN KEESE: Thank you. Anybody
15	else?
16	MR. MAXIM: Good morning; my name is

MR. MAXIM: Good morning; my name is Gregory Maxim, and I'm with the firm of Ellison, Schneider and Harris. And I'm here today speaking on behalf of the Independent Energy Producers.

In general IEP fully supports the
Commission's adoption of the PMPD authorizing the
retooling of the existing Huntington Beach
Generating Station.

24 The retooling of the station will 25 provide some relief from the current crisis that

```
we are suffering under. And while these 450
megawatts will not alleviate the crisis facing our
```

- 3 state, it is indeed a necessary step that must be
- 4 taken by this state and by the Commission.
- 5 To that end, IEP applauds the Commission
- 6 and staff's efforts to quickly and thoroughly
- 7 address this situation.
- 8 Despite the benefit that California will
- 9 receive from Huntington Beach's 450 megawatts, if
- 10 the Commission were to hold this decision as a
- 11 precedent, we believe that that would be an
- 12 unfortunate decision because we believe that the
- 13 California first limitations violate the commerce
- 14 clause and will inadvertently have the opposite
- 15 effect of decreasing the amount of power available
- to California.
- 17 COMMISSIONER LAURIE: Say that again.
- 18 If we do -- if we hold what as precedent?
- 19 MR. MAXIM: The California first
- 20 limitations of requiring the power to be within
- 21 the state.
- 22 COMMISSIONER LAURIE: Okay.
- MR. MAXIM: I don't mean to belabor the
- 24 point of the commerce clause arguments, because I
- 25 believe that that's been thoroughly addressed

```
1 within the briefing.
```

- But IEP continues to believe that while
 the permitting aspect is clearly within the
 jurisdiction of this Commission, the matter of
 sale of electricity is a wholly different matter
 all together, and as such, would violate the
 commerce clause.
- Our second point is that the

 Commission's California first sales requirement

 would suffer from the law of unintended

 consequences. In other words, restricting the

 sale to only inside the state will do exactly the

 opposite of what it's intended to do. Namely,

 you'll be decreasing the supply of electricity to

 California instead of increasing it.
- You'll find that other states will

 probably quickly follow the lead of California by

 imposing similar restrictions if this decision is

 held as precedent on the export of their

 electricity from their own state.
- If the Commission adopts this measure,
 then California will surely be sending a signal to
 other states encouraging this type of behavior.

 Because California has been so dependent upon its

neighboring states in the west to exported power

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

```
1
         during this crisis, California's been walking a
 2
         very thin tightrope. As a state which requires
         imports from other states to keep its lights on
 3
         during this crisis, California must not send this
         protectionist message to its neighbors through the
         adoption of this provision.
                   And our second point on this is that the
         California first provision will have the effect of
 9
         discouraging the construction of other power
         plants in the state if this is held as precedent.
10
11
         If the Commission adopts this provision, other
12
         would-be siting projects could be discouraged from
13
         entering or expanding their presence in the
         California market for fear that they'll be forced
14
15
         to adopt similar California first sales
         requirements.
16
17
                   IEP is grateful for this opportunity to
         comment on this very important decision. And we
18
```

IEP is grateful for this opportunity to comment on this very important decision. And we applaud the Commission and staff's commitment to solving this crisis. Thank you.

CHAIRMAN KEESE: Thank you. Mr. Wolfe.

MR. WOLFE: Good morning, Commissioners.

Mark Wolfe for CURE. Very quickly, we support

staff's version of emergency-2, and I'd just like

to articulate what I perceive as an over-arching

19

20

```
1 principle that probably bears repetition here.
```

2 Which is that if it weren't for the
3 energy crisis there's no way that this project
4 would be certified. I think we all, at least on
5 our side and on the City's side, perceive it that
6 way. This, as Matt Lamb articulated very clearly,
7 is a vintage, highly inefficient, two boiler units
8 down there. And I think the circumstances are
9 even more irregular and more anomalous than have
10 been stated so far today.

So, with that in mind, I think the original staff assessment, as best I recall, and the original version of the PMPD provided for a five-year certification, period. With the possibility of reapplying for a license for a new project following the submittal of a master plan.

It wasn't until the amended PMPD came out that even the possibility of a ten-year term was put forward, as best I recall.

And so I think in keeping with the big picture perception that these are highly irregular times that we're facing, and as a result we are dealing with this highly irregular process, both substantively and procedurally.

25 Staff's proposed condition, of the

```
1 three, I think remains the truest to the situation
```

- that we're actually in. Thank you.
- 3 CHAIRMAN KEESE: Thank you. I would
- 4 observe, Mr. Wolfe, that there's two sides to this
- 5 coin. If we didn't have the energy crisis, this
- 6 proposal would not be before us. The applicant
- 7 wouldn't be interested in this proposal, either.
- 8 MS. MENDONCA: Chairman Keese, are you
- 9 planning to call for the phone comments at this
- 10 time?
- 11 CHAIRMAN KEESE: Do we have anybody else
- in the audience who cares to speak to this issue?
- Do we have anybody in the audience on the
- 14 telephone who would like to speak to this issue?
- 15 And I would like them to do it one-by-one, please.
- 16 Anybody on the phone?
- 17 MS. MENDONCA: Yes, is Huntington Beach
- 18 here?
- 19 CHAIRMAN KEESE: Yes, would you identify
- yourself, please, and a brief comment.
- MR. WINCHELL: My name is Robert
- 22 Winchell. I'm a resident of Huntington Beach.
- 23 I've been very interested in your discussion,
- 24 which has been very good. Although the acoustics
- could be better here.

```
1
                   Nonetheless, I would say that as a
 2
         resident of Huntington Beach and an involved
         member of the public that we are adamantly in
 3
         favor of the staff's recommendation. Five years,
         review, an additional five years if they warrant
         it.
                   And the issues which have been raised
         are the issues which have been discussed through
 9
         this whole process, mainly things like the modern-
         ness of the plant, and what might be best later
10
         on. The aesthetics of the issue; the air
11
12
         pollution, obviously standards change, and they
13
         would have to comply with those. But they might
         be able to do that by patching up what is, in
14
15
         fact, past technology at that particular point in
         time.
16
17
                   We want the best possible plant we can
         have in this Huntington Beach vicinity. And that
18
         means modern technology, not just compliance with
19
20
         regulations, but the best for the City. And we
         expect that of AES.
21
```

We hope the Commission will support that
concept. And finally, we therefore support the
staff's recommendation as much as we possibly can.
We hope the Commission, and we encourage the

```
1 Commission to adopt that.
```

12

16

17

18

19

20

21

22

23

24

25

- Thank you very much for the opportunity
 to speak.
- 4 COMMISSIONER PERNELL: Thank you.
- 5 MR. McCORD: This is Bill McCord. I'm a 6 neighbor of the plant in Huntington Beach. I also

want to support the staff's recommendation.

I think, if I may say so with all due

respect, it's naive to say that where the burden

is does not make a difference. I'm a former

municipal attorney, and I know it does make a

to establish compliance. The burden should be on
the applicant to come forward to extend beyond the
five-year period.

difference. The burden should be on the applicant

As I understand staff's proposal, it begins the review period ten months before the end of the five-year period. What you have to do is put the burden on the applicant during that tenmonth period to establish compliance at the end of that first five-year period, or all things stop.

If the burden's on the Commission, and that burden stops at the end of the five-year period, then we start some kind of proceedings that could last several years while the applicant

```
1 continues to operate.
```

- 2 So effectively you're giving the
- 3 applicant maybe an eight-year period of operation,
- 4 not a five-year period.
- 5 So, I think it's disingenuous to say
- 6 that these are legal technicalities, and the
- 5 burden doesn't matter. If the burden doesn't
- 8 matter, let the applicant accept the burden, if
- 9 the burden doesn't matter.
- Thank you.
- 11 CHAIRMAN KEESE: Thank you, sir.
- 12 COMMISSIONER PERNELL: Thank you.
- 13 MR. LOY: This is Rich Loy. I live down
- in the southeast portion of Huntington Beach.
- 15 I've been a resident there since 1974. I live
- about within a quarter mile of the power
- 17 generation plant there.
- The whole basis of this exercise
- 19 apparently is to provide electricity in an
- 20 emergency situation. Now, from everything I've
- 21 read, within five years that emergency situation
- is to be over.
- 23 In the meantime it appears that AES has
- 24 used this energy crisis to almost use a subterfuge
- 25 to rebuild this old unit, rather than what

```
originally was proposed, was to build a state of
the art plant on that property.
```

- Now, I'd like to know what exactly, what relief you're going to give to the residents that are going to have to breathe these emissions, and the children and all the schools around that power generating facility, what relief are you going to give to them to have to breathe these emissions into their lungs for the next ten years.
- I don't even feel five years is

 appropriate, to tell you the truth. I'm not in

 agreement with this at all, you know. I feel that

 this is almost outrageous, what's being attempted

 to be foisted upon the public down here in

 southeast Huntington Beach.
- You know, I'm -- you know, I'm just
 totally flabbergasted that this is allowed to even
 proceed.
- 19 Cost effectiveness? That's all I've
 20 ever heard from AES. Well, whose cost
 21 effectiveness? Their cost effectiveness. Not to
 22 the citizens or residents and children that have
 23 to breathe in these emissions.
- 24 And, you know, the only way they're 25 really going to meet these emissions level is

```
1
         through the purchase of smog credits. Guess who's
 2
         paying for those smog credits? The taxpayers are
         paying for that. So we're already subsidizing
 3
         this AES Corporation, their power generation.
                   I hope that you folks think long and
         hard about this decision before you make it. You
         know, I've said before, I hope you don't involve
         yourself in a dereliction of duty up there in
 9
         Sacramento. You know, I know you've worked hard
         on this, but please, you know, we, the residents
10
         that are directly impacted by the emissions coming
11
12
         out of that plant, and with the smog credits, all
13
         they're going to be allowed to do is increase the
         quantity and the amounts of emissions, and we're
14
15
         going to have to breathe all that into our lungs.
                   So, please, please consider us when you
16
17
         make a decision on this. And thank you very much,
         I appreciate your time and the effort that you've
18
19
         spent on behalf of the people of the State of
```

21 COMMISSIONER PERNELL: Thank you.

California.

- 22 CHAIRMAN KEESE: Thank you. Do we have 23 anyone else on the telephone? Thank you. We have 24 one other in the audience, please.
- MR. WOODRUFF: Good morning,

```
1 Commissioners. My name is Mark Woodruff. I'm
```

- 2 President of AES Southland, of which the
- 3 Huntington Beach facility is a part of my
- 4 responsibilities.
- 5 COMMISSIONER LAURIE: I'm sorry, you're
- 6 President of?
- 7 MR. WOODRUFF: AES Southland, which is
- 8 the company that owns the Huntington Beach
- 9 facility, --
- 10 CHAIRMAN KEESE: Thank you.
- MR. WOODRUFF: -- part of the AES
- 12 Corporation.
- 13 Appreciate your indulgence in all the
- 14 time that it's taken and the delays that we've
- had. As you are aware, and as Mr. Blackford
- 16 reiterated, we've had an agreement with the state
- in early March to sell electricity. That has been
- 18 and continues to be the basis of our discussions.
- But as Ed mentioned, the credit issues
- 20 are very material in relating to how the bonds are
- 21 sold. When we sold the economics of that we
- 22 presumed that this was going to be an unlimited
- certification, as every other certification has
- 24 been.
- 25 And contrary to some of the comments

1 you've heard, this plant, according to the staff's

- own testimony on the record, this plant will be,
- 3 if not the cleanest, but among the cleanest plants
- 4 you've ever certified, period.
- 5 And we think there's no need to
- 6 apologize, regardless of the age of the technology
- 7 there, for the environmental impacts of this
- 8 facility.
- 9 We believe that as a consequence the
- 10 benefit of the bargain that we have, that we need
- 11 certainly certification, clear certification
- 12 longer than five years. We've said that
- 13 continually on the record. We maintain that
- 14 position today.
- 15 And it would cast doubts as to whether
- the facility would ever be built if the
- 17 certification were shorter than that.
- 18 Last, I want to speak to the issue about
- 19 recertification, or re-permitting the site at the
- 20 end of the term of certification. We believe
- there's an important policy question here before
- 22 the Commission, and we would like the Commission
- 23 to make an affirmative statement that this plant
- is to be used for power generation down the road,
- and we would like everyone to recognize that.

1	We think that to come back and the
2	conditions of certification now require
3	demolition, the City and others have made it clear
4	that they would like to see this property used for
5	something else, notwithstanding people's comments
6	on the record today that they would like other
7	power generation, we believe that those are
8	disingenuous comments.
9	And that we would like to see an
10	affirmative policy statement and recognition that
11	environmental impact analysis down the road,
12	whenever certification ends, would be used for
13	power generation, and that the baseline for
14	environmental analysis would recognize that we
15	would be holding valid air permits, federal PSD
16	permits, valid water permits. And that the site
17	there other impacts, rather than to go through
18	another analysis, require more impacts.
19	You will send an important policy
20	message to other power owners of other
21	facilities that will make it harder to use
22	existing sites for power generation, which I thin
23	is exactly counter to the interests that you have
24	to see existing sites reused.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

The condition that's requiring shutdown

1	o f	existing	facilities	is	also	counter	to	that

- 2 And we think it is important to make a statement
- 3 on the record about the intent of how
- 4 environmental impact analysis is used, whether one
- 5 believes that CEQA requires that or not.
- I thank you for your time. And
- obviously we support the ten-year certification.
- 8 CHAIRMAN KEESE: Thank you. Bear with
- 9 us a moment, please.
- 10 (Pause.)
- 11 CHAIRMAN KEESE: At this time we are
- going to do two things. We are going to go into
- 13 an executive session to discuss one of the issues
- 14 today that was raised that has legal
- 15 ramifications.
- I have a version here that we'd like to
- see counsel work at and share with the other
- parties. And we'll come back in 15 minutes,
- 19 reconvene. We're going into executive session.
- Thank you.
- 21 (Whereupon, at 11:22 a.m., the
- 22 Commission adjourned to Executive
- Session, to reconvene later this same
- 24 day.)
- 25 --000--

1	PROCEEDINGS
2	11:38 a.m.
3	CHAIRMAN KEESE: What we're going to do,
4	as soon as Mr. Rosenfeld returns, is we're going
5	to put this item over for a few minutes and take
6	up a couple of other items.
7	Our legal counsel is drafting version
8	four, which he will present to everyone to look
9	at. That should not take very long. And so we'll
10	just recess this issue for a moment, and we were
11	going to take up the Hanford Energy Park.
12	For those on the telephone, we are back
13	in session at the Energy Commission. And we are
14	putting over for a few minutes the Huntington
15	Beach project while we deal with another project.
16	Our legal counsel is preparing an alternative
17	emergency-2 order.
18	What we have is item 1, Hanford Energy
19	Park Peaker Power Plant Project. Consideration
20	and possible adoption of the Committee's proposed
21	decision recommending certification for the
22	Hanford Energy Park Peaker Project, docket number
23	01-EP-7, a 95 megawatt power plant proposed to be
24	located in Hanford City.
2.5	Commissioner Recenfold

1	COMMISSIONER ROSENFELD: This is a much
2	more pleasant issue. I guess we want to hear from
3	the Hearing Officer, Amanda Behe.
4	ADMINISTRATIVE LAW JUDGE BEHE: Good
5	morning, Commissioners, I'm Administrative Law
6	Judge Amanda Behe with the Office of
7	Administrative Hearings assigned to this case,
8	sitting with Commissioner Rosenfeld.
9	A public hearing was heard in this
10	matter in Hanford. You have the proposed decision
11	of Commissioner Rosenfeld.
12	There is the need, due to information
13	that was updated by the applicant, to change the
14	reference on page 4 at the top from number of
15	hours per year of 4000 to 8000 for the years 2002
16	through 2011.
17	COMMISSIONER ROSENFELD: And that's the
18	only comment the staff has to make, otherwise
19	you're in favor of the proposed decision?
20	ADMINISTRATIVE LAW JUDGE BEHE: Yes,
21	that is the only change to the proposed decision
22	which updated information would suggest.
23	CHAIRMAN KEESE: And that's agreed to by
24	both the applicant and staff, is that what you're
25	presenting to us?

1	ADMINISTRATIVE	LАW	JUDGE	BEHE:	T . W

- 2 sorry, sir?
- 3 CHAIRMAN KEESE: And that's agreed to by
- 4 applicant and staff?
- 5 ADMINISTRATIVE LAW JUDGE BEHE: I have
- 6 not heard to the contrary from either applicant,
- 7 who is represented here by Doug Wheeler, with Mr.
- 8 Grattan, their attorney, or staff, Mr. Eller.
- 9 CHAIRMAN KEESE: Thank you.
- 10 COMMISSIONER PERNELL: Could we hear
- 11 from them?
- 12 CHAIRMAN KEESE: Shall we hear from
- 13 staff?
- 14 MR. ELLER: Good morning, Commissioners,
- 15 Bob Eller, Project Manager for Commission Staff.
- 16 The staff has reviewed the proposed decisions and
- 17 the changes proposed this morning. And we agree
- with the decisions and recommend its adoption.
- 19 CHAIRMAN KEESE: Thank you. Applicant.
- 20 MR. GRATTAN: That is correct. The
- 21 applicant also agrees and recommends its adoption.
- 22 I would note for the record that we've reviewed
- 23 the staff errata dated May 9th, and we agree with
- 24 the staff errata and would have that incorporated
- into the decision.

1	CHAIRMAN KEESE: Thank you.
2	COMMISSIONER ROSENFELD: Mr. Chairman, I
3	have to say this was the most pleasant hearing
4	I've ever been at. Unlike the previous Huntington
5	Beach, GWF has made itself welcome and a great
6	neighbor in the community. Not a single comment
7	adverse was made, either by anybody in the
8	community or anybody over the telephone.
9	And I think I'm ready to propose that we
10	accept my proposed decision.
11	CHAIRMAN KEESE: We have a motion to
12	accept the application as put before us, with the
13	errata, and with the change recommended detailed
14	for us by the Hearing Officer.
15	Do I have a second?
16	COMMISSIONER PERNELL: Second.
17	COMMISSIONER LAURIE: Question, Mr.
18	Chairman.
19	CHAIRMAN KEESE: Motion, Commissioner
20	Rosenfeld; second, Commissioner Pernell.
21	Commissioner Laurie.
22	COMMISSIONER LAURIE: On terms of
23	certification regarding the extension, and we go
24	through the criteria, and I think I have the

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

latest version, May 7th, I guess so.

1	On page 15 down at the bottom of the
2	page, second-to-last paragraph: The project shall
3	be certified for the length of GWS power purchase
4	agreement with Resources."
5	"If, at the end of its power purchase
6	agreement the project owner can verify that the
7	project complies with the following conditions,
8	the Energy Commission shall extend the
9	certification." Okay.
10	But then you go to the next paragraph
11	and it goes, "Six months prior to expiration owner
12	shall provide verification that the project will
13	meet the following criteria in order to continue
1 4	the permit through the life of the project."

I don't know what those words mean:

Meet the following criteria in order to continue

the permit through the life of the project.

Does that make sense? It doesn't make sense to me.

20 ADMINISTRATIVE LAW JUDGE BEHE: I
21 believe, Commissioner, this is the language
22 adopted in the past five such decisions of the
23 Commission.

24 COMMISSIONER LAURIE: That is irrelevant to me.

1	ADMINISTRATIVE LAW JUDGE BEHE: If it is
2	helpful, Commissioners, the applicant here does
3	not, as yet, have an agreement with GWF in place.
4	We don't know the length of the contract with GW -
5	- DWR. Moreover the applicant intends to operate
6	this project or this facility for only 11 years, I
7	believe.
8	MR. ELLER: That is correct.
9	COMMISSIONER LAURIE: Okay, but what I'm
10	trying to get at is it says if you do all this,
11	then the permit is being allowed to continue
12	through the life of the project. And that's what
13	I don't understand.
14	Is that a specific is there a
15	termination date? I don't know what "through the
16	life of the project" means. That's my concern. I
17	don't know what those words mean.
18	CHAIRMAN KEESE: Commissioner Laurie, my
19	memory may not be perfect, but if I recall a
20	number of the other cases we have had projects in
21	which this would have been relevant, and that was

number of the other cases we have had projects in which this would have been relevant, and that was that these were 30-year -- these were projects proposed with a 30-year life. And we referenced that in the documents.

COMMISSIONER LAURIE: Well, maybe so,

```
1 but the --
```

- 2 CHAIRMAN KEESE: I think you're making a
- 3 very valid point here, we --
- 4 COMMISSIONER LAURIE: My concern is --
- 5 I'm sorry, we're dealing with an important point,
- 6 that is the life of the permit. And that may not
- 7 be relevant today, but I guarantee you it may be
- 8 relevant in 10 or 12 or 15 years.
- 9 So, what I want to determine is by what
- it means if we grant the permit through the life
- of the project. I don't know what that means.
- 12 Does it make sense to everybody else? And am I
- just missing it?
- 14 CHAIRMAN KEESE: Does applicant have --
- would applicant like to clarify what they mean?
- 16 COMMISSIONER LAURIE: Mr. Ogata says I'm
- just missing it.
- MR. GRATTAN: Well, it's not our
- 19 document, but our interpretation would be for the
- 20 economic life of the project, the remaining
- 21 economic life of the project.
- 22 COMMISSIONER LAURIE: And that could
- 23 mean in perpetuity?
- 24 MR. GRATTAN: That is normally 30 years,
- 25 but --

1	COMMISSIONER	PERNELL:	Well,	Mr.
---	--------------	----------	-------	-----

- 2 Chairman, I think I heard the applicant right in
- 3 saying that it's an 11-year project.
- 4 MR. WHEELER: Doug Wheeler again on
- 5 behalf of the applicant. The contract that we're
- 6 negotiating with California Department of Water
- 7 Resources is a ten-year contract.
- 8 Obviously, at the end of the contract
- 9 period, depending on what the market conditions
- 10 are, the project may still have economic life at
- 11 the end of the ten years, in which case we would
- want to continue to operate the facility.
- 13 COMMISSIONER LAURIE: And so it sounds
- 14 like the intent is to, provided these conditions
- 15 are met, to allow continuation of the use at the
- 16 will of the applicant, which may be fine. I'm
- 17 just suggesting that adding the language "through
- 18 the life of the project", that language is
- 19 amorphous and ambiguous.
- 20 And if it's our intent to just let it
- 21 operate without a termination provision, then we
- 22 should eliminate the last portion of that
- 23 sentence.
- 24 COMMISSIONER ROSENFELD: I think you
- 25 have a good point.

1	CHAIRMAN KEESE: Legal counsel.
2	MR. ELLER: I'm not legal counsel, but
3	Bob Eller for project staff
4	CHAIRMAN KEESE: I'm seeing legal
5	counsel standing sitting there behind you.
6	MR. ELLER: I would point out on behalf
7	of staff that all of the decisions we put forth,
8	while not solely stated for the life of the
9	project, are for the life of the project.
10	CHAIRMAN KEESE: Which is unlimited?
11	MR. ELLER: Unlimited. Typically we
12	believe the project will last 30 years, but
13	there's no conditions placed upon any of the
14	decisions on applications for certification.
15	CHAIRMAN KEESE: I think Commissioner
16	Laurie is moving we take that language out. It
17	sounds like Commissioner Rosenfeld agrees.
18	COMMISSIONER LAURIE: If it's a term of
19	art, and everybody understands what it means,
20	well, that's okay. I just don't understand what
21	it means.
22	MR. GRATTAN: If it would make the
23	Commission feel better to line everything through
24	after "permit", that's certainly acceptable to us
25	A 30-year period is acceptable to us, if the

```
1 Commission feels it has to spell it out.
```

- 2 We do have to meet criteria to get that
- 3 extension.
- 4 COMMISSIONER ROSENFELD: How about
- 5 taking out "through the life of the project" and
- 6 just ending the sentence with continue the permit?
- 7 COMMISSIONER LAURIE: That would be my
- 8 recommendation.
- 9 CHAIRMAN KEESE: Commissioner Laurie,
- 10 would you, for the record, give us a
- 11 recommendation?
- 12 COMMISSIONER LAURIE: Yeah, I would
- 13 concur with Mr. Rosenfeld's comment that I think
- 14 the intent is to place a period after the word
- 15 permit.
- MR. GRATTAN: As I said, that is
- 17 certainly acceptable to the applicant.
- 18 COMMISSIONER LAURIE: Probably
- 19 preferable to the applicant.
- 20 COMMISSIONER ROSENFELD: I move we
- 21 accept Commissioner Laurie's comment.
- 22 CHAIRMAN KEESE: Okay.
- 23 COMMISSIONER PERNELL: I second with
- 24 the --
- 25 CHAIRMAN KEESE: So what we've done is

```
1 amended the motion that's before us to include the
```

- 2 errata, the --
- 3 COMMISSIONER LAURIE: I have another
- 4 one.
- 5 CHAIRMAN KEESE: -- Hearing Officer's
- 6 recommendation and Commissioner Rosenfeld's.
- 7 Commissioner Laurie.
- 8 COMMISSIONER LAURIE: Under then item
- 9 number one as to what the criteria is. The
- 10 project is permanent rather than temporary or
- 11 mobile in nature. What I'm trying to do is avoid
- 12 a confrontation as to definition when we get to
- this point.
- 14 I don't understand the term the project
- is permanent rather than temporary or mobile in
- 16 nature. Can we define that? Even if we have it
- in the record, that's helpful, because I don't
- 18 know what that means.
- MR. GRATTAN: This is probably the
- 20 staff's to answer, but my recollection is that is
- 21 a quote from the 21-day emergency regulations that
- there is some explanation of exactly what that
- means.
- 24 MR. ELLER: That's correct. Staff
- 25 believes that the projects are permanent if they

1 have foundations, they're permanently mounted

- 2 structures.
- There are projects that we may see that
- 4 involve trucks, involve skid-mounted generators.
- 5 Those would not be considered permanent.
- 6 COMMISSIONER LAURIE: Okay, so in
- 7 staff's view, which is presumably part of the
- 8 record, when we talk about permanent we're talking
- 9 about permanent physical foundation.
- 10 MR. ELLER: More on the order of a
- 11 typical facility that we would permit, yes.
- 12 COMMISSIONER LAURIE: That's
- satisfactory to me, Mr. Chairman.
- 14 CHAIRMAN KEESE: Thank you. A motion
- and a second. Do we have any other comments?
- 16 All in favor?
- 17 (Ayes.)
- 18 CHAIRMAN KEESE: Opposed? Adopted four
- 19 to nothing.
- 20 MR. GRATTAN: Wonderful. I think just
- as an exit line now that we've got our tag I think
- Doug Wheeler would like probably to tell you when
- we're going to begin construction.
- 24 And also I'd like to --
- 25 CHAIRMAN KEESE: Yes, and since --

```
1 MR. GRATTAN: -- and Dave Stein from
```

- 2 URS --
- 3 CHAIRMAN KEESE: -- we did this in the
- 4 right order, and, Mr. Grattan, we'll --
- 5 MR. GRATTAN: No, I did it in the wrong
- 6 order.
- 7 CHAIRMAN KEESE: -- we'll give you a
- 8 couple minutes to say something here.
- 9 MR. GRATTAN: Thank you.
- 10 MR. WHEELER: Thank you much for your
- 11 consideration. As John indicated, our intention
- is to commence construction on or about May 23rd.
- 13 CHAIRMAN KEESE: And be in operation?
- 14 MR. WHEELER: Be in operation by the
- 15 first of September.
- 16 CHAIRMAN KEESE: Thank you.
- MR. GRATTAN: Thank you.
- 18 CHAIRMAN KEESE: Thank you. Item 2,
- 19 change of ownership, possible approval of a change
- of ownership for the Sunrise Power Project from
- 21 Mission del Sol, LLC, a wholly owned affiliate of
- 22 Edison Mission Energy, to the Sunrise Power
- 23 Company, LLC, consisting of Mission del Sol, LLC,
- 24 and Texaco Power and Gasification Holdings, Inc.
- MS. TRONAS: Good morning.

1	CHAIRMAN KEESE: Good morning.
2	MS. TRONAS: I'm Nancy Tronas,
3	Compliance Project Manager for this project. This
4	petition was filed in compliance with section 1769
5	of the California Code of Regulations. And the
6	petition does request that 50 percent of the
7	ownership be transferred from Mission del Sol,
8	which is an affiliate of Edison Mission Energy, to
9	Texaco Power and Gasification Holdings.
10	In response to previous questions by the
11	Siting Committee regarding outstanding NOVs that
12	were associated with Texaco, compliance staff has
13	been in communication with USEPA and the
14	Department of Justice, and they have informed us
15	that their issues have been resolved; that Texaco
16	has signed a consent decree; and they are
17	satisfied with the progress in this matter.
18	And staff recommends approval of the
19	ownership change.
20	COMMISSIONER LAURIE: I'd move the
21	recommendation, Mr. Chairman.
22	CHAIRMAN KEESE: Motion, Commissioner
23	Laurie.
24	COMMISSIONER ROSENFELD: Second.
25	CHAIRMAN KEESE: Second, Commissioner

```
1 Rosenfeld. Anybody in the audience care to speak
```

- 2 to this issue?
- 3 All in favor?
- 4 (Ayes.)
- 5 CHAIRMAN KEESE: Opposed? Adopted four
- 6 to nothing.
- 7 MS. TRONAS: Thank you.
- 8 CHAIRMAN KEESE: You're very welcome.
- 9 Item 3, peak demand reduction program.
- 10 This item essentially has been superseded by
- 11 executive orders of the Governor, which have
- 12 passed this responsibility on to a Committee. And
- 13 these items will not be coming before the Energy
- 14 Commission.
- 15 I don't see legal counsel. Mr. Shean,
- have you received anything yet?
- 17 HEARING OFFICER SHEAN: No, sir.
- 18 CHAIRMAN KEESE: Then -- legal counsel
- is approaching, but we'll give you a few moments
- to -- we'll take a few moments.
- 21 Energy Commission Committee and
- Oversight. Do we have anything to report?
- 23 SECRETARIAT: We also have the Mojave
- 24 Desert Air Quality -- it was a carryover.
- 25 CHAIRMAN KEESE: All right. Thank you

```
for bringing that up. We have a continuation of
```

- 2 item 7 from a previous meeting, Mojave Desert Air
- 3 Quality Management District, docket number 88-AFC-
- 4 1. And we will take up that issue at this time.
- 5 Who is presenting Mojave?
- 6 MR. OGATA: Good morning, Chairman
- 7 Keese, Commissioners, my name is Jeff Ogata. I'm
- 8 a staff attorney at the Commission.
- 9 This is a matter that we started to talk
- 10 about last meeting. It's part of the Luz
- 11 Development and Finance bankruptcy.
- 12 On December 14, 1995, Harper Lake
- 13 Company, who's the managing general partner of the
- 14 Luz Solar Partnerships 8 and 9, which are the
- 15 owners of the SEGS 8 and 9 facilities, submitted a
- 16 request for an amendment to their respective
- 17 decisions that would, among other things, modify
- 18 the air quality conditions regarding NOx
- 19 emissions.
- 20 The Mojave Desert Air Quality Management
- 21 District has previously analyzed and approved the
- 22 request. However, staff postponed action on this
- 23 request because of the bankruptcy proceeding and
- 24 other associated lawsuits.
- Now that we are close to resolving the

```
1 bankruptcy proceeding, one of the -- this is a
```

- 2 loose end, and we have agreed that we would
- 3 proceed with the air quality amendment and bring
- 4 it to the Commission for possible approval, as one
- 5 of the terms of the settlement.
- 6 Staff has analyzed the historical
- 7 emissions from the SEGS 8 and 9 plants, and
- 8 compared them to the offsets provided and
- 9 available to the projects. Staff believes that
- 10 there are sufficient offsets for the increased NOx
- 11 emission levels and that the additional amendment
- 12 requests are justified.
- 13 Therefore, staff has recommended
- 14 approval of this amended request.
- 15 What I've just handed you is a slight
- 16 revision to the adoption order that was previously
- 17 supplied to you as part of your packet. It just
- 18 makes some additional clarifications that we have
- 19 worked out in our discussions with representatives
- of the project owners in the last couple of days.
- 21 Nothing very substantive, again, just
- 22 clarification about some of the conditions.
- So we would request that you adopt this
- 24 amendment request.
- 25 CHAIRMAN KEESE: Thank you, Mr. Ogata.

1	COMMISSIONER	LAURIE:	Move	the
2	recommendation.			

- 3 CHAIRMAN KEESE: Motion, Commissioner
- 4 Laurie.
- 5 COMMISSIONER ROSENFELD: Second.
- 6 CHAIRMAN KEESE: Second, Commissioner
- 7 Rosenfeld. Any public comment?
- 8 All in favor?
- 9 (Ayes.)
- 10 CHAIRMAN KEESE: Opposed? Adopted four
- 11 to nothing.
- 12 COMMISSIONER LAURIE: Good job with
- that, Jeff.
- 14 CHAIRMAN KEESE: Secretariat?
- 15 SECRETARIAT: Pardon me?
- 16 CHAIRMAN KEESE: Am I done with my
- 17 agendas, now?
- 18 (Laughter.)
- 19 CHAIRMAN KEESE: Okay. Item 4, Energy
- 20 Commission Committee and Oversight, do we have any
- reports at this time?
- Okay, let's take the Executive
- 23 Director's report, Mr. Larson.
- MR. LARSON: I have nothing to report
- 25 today except we were scheduled to have a briefing

following this meeting, talk about some management

- 2 issues. If you wish to postpone that a week I
- 3 suppose we can do that.
- 4 CHAIRMAN KEESE: I think we're going to
- 5 have to do that -- we'll postpone that.
- Public Adviser's report.
- 7 MS. MENDONCA: Mr. Chairman and
- 8 Commissioner, back in February the Public Adviser
- 9 did a survey which we mailed a rather simple, but
- 10 straightforward, questionnaire out to applicants,
- 11 applicant consultants and others that work with
- 12 applicants in the course of the siting process,
- asking for feedback on how the Public Adviser's
- 14 Office was doing.
- 15 We have received back our results and
- have tabulated the results. And I'm about to
- 17 issue my status reports for the first trimester,
- and will include that feedback.
- 19 Basically we did very well.
- 20 CHAIRMAN KEESE: Thank you. At this
- 21 time we do have time for public comment. I am
- informed that we may have someone on the phone who
- 23 would have liked to have commented on the
- 24 Huntington Beach project, but did not at the
- 25 earlier time when we took this issue up.

```
1
                   We are still holding until we get to
 2
         some further language. Is there anybody on the
         phone who cares to make a comment? Do we have
 3
         anybody on the phone who has not commented and
         wishes to make another comment on the Huntington
         Beach Project?
                   We will then, I think, just be on
         standby. The signal I got from our legal counsel
 8
 9
         was one minute, and that one minute has dragged a
         little bit, so I think we'll just hang on here and
10
         we'll come back to you when we see the documents
11
12
         appear and all the parties get a chance to review
13
         the language.
14
                   COMMISSIONER PERNELL: Mr. Chairman, I
15
         do have a --
                   CHAIRMAN KEESE: Commissioner Pernell.
16
                   COMMISSIONER PERNELL: -- I do have a
17
         question for our Public Adviser.
18
19
                   The survey that you sent out, did that
20
         include any questions on our 21-day process,
21
         peaker plants?
22
                   MS. MENDONCA: No. Unfortunately, it
23
         did not.
24
                   COMMISSIONER PERNELL: Okay.
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

MS. MENDONCA: Sorry.

1	COMMISSIONER PERNELL: Thank you.
2	COMMISSIONER ROSENFELD: Counsel is
3	approaching.
4	CHAIRMAN KEESE: Counsel is approaching.
5	We will return to the Huntington Beach item.
6	We're not going to prejudice you. You take your
7	time and read this. We're not going to start
8	until everyone feels comfortable, including those
9	at the dais here.
10	(Pause.)
11	CHAIRMAN KEESE: Okay, we'll come to
12	order.
13	A revised version of emergency-2 has
14	been submitted, and I will just read it so that we
15	all know we're operating off the same page now.
16	The last paragraph has an editorial comment, an
17	editorial change. The last paragraph reads:
18	"If the Commission determines that it cannot
19	make one or more of the above findings," and
20	we would strike the words "the project owner
21	is not in compliance with the above
22	provisions". So, "If the Commission

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

determines that it cannot make one or more of

the above findings," and the paragraph then

continues on, in the second-to-the-last line

22

23

24

```
1
              at the end after "action", instead of
 2
              "permitted by Public Resources Code," we'll
              say, "permitted by law.
 3
                   So we'll actually strike the last line
         and insert the word "law".
                   Is everybody clear on what we've got in
         front of us now?
                   COMMISSIONER LAURIE: Mr. Chairman,
 9
         question.
                   CHAIRMAN KEESE: Commissioner Laurie.
10
                   COMMISSIONER LAURIE: If the Commission
11
         determines that the project -- okay, give me that
12
13
         again?
                   CHAIRMAN KEESE: We used the word
14
15
         "findings" above. We asked the applicant, the
         project owner, to support the following Commission
16
         findings, so we switched the word instead of --
17
                   COMMISSIONER ROSENFELD: -- three
18
         bullets.
19
20
                   CHAIRMAN KEESE: So we say, if the
21
         Commission determines that it cannot make one or
22
         more of the above findings --
                   COMMISSIONER ROSENFELD: And if the
23
24
         applicant --
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

CHAIRMAN KEESE: -- and if the applicant

```
1 fails, et cetera.
```

- 2 COMMISSIONER LAURIE: Why is it one or
- 3 more? Why isn't it all? What am I missing?
- 4 COMMISSIONER ROSENFELD: He's right.
- 5 COMMISSIONER PERNELL: We can just say
- 6 the above findings.
- 7 COMMISSIONER ROSENFELD: To make all of
- 8 the above findings? Bob Laurie's right.
- 9 CHAIRMAN KEESE: Describe --
- 10 MR. LARSON: I actually think -- I think
- he's right, but I think it probably means the same
- 12 thing under the circumstances, but --
- 13 COMMISSIONER ROSENFELD: Why don't we
- just say all?
- 15 MR. LARSON: -- I have no problem with
- 16 all.
- 17 CHAIRMAN KEESE: Cannot make the above
- 18 findings.
- 19 COMMISSIONER LAURIE: I mean if you want
- 20 to change it, it can't be one or more. I was
- 21 satisfied with the --
- 22 CHAIRMAN KEESE: The, cannot make the
- above findings.
- 24 MR. KRAEMER: Well, Mr. Chairman, I hate
- 25 to parse sentences in public, but that may

```
1 literally require that the Commission has to find
```

- 2 that they cannot make each of the three findings.
- 3 And in the situation where it can find
- 4 that they have all the permits, it may not trigger
- 5 the red flag. Do you see where I'm going?
- 6 COMMISSIONER LAURIE: Well, what's the
- 7 problem with the current language?
- 8 CHAIRMAN KEESE: If it has to make the
- 9 findings it's all the findings.
- 10 COMMISSIONER ROSENFELD: Do you want all
- of the above findings?
- 12 MR. KRAEMER: The current language talks
- 13 about provisions, whereas up above it talks about
- findings. So, you're trying to --
- 15 COMMISSIONER PERNELL: So that's okay.
- 16 COMMISSIONER LAURIE: What's wrong with
- the original language?
- MR. KRAEMER: Well, provisions and
- findings aren't necessarily the same things.
- 20 COMMISSIONER BOYD: Change the word.
- COMMISSIONER PERNELL: Well, we've done
- that, we've changed the word from provisions to
- findings. Right?
- 24 MR. KRAEMER: Maybe you could say if the
- 25 Commission cannot make each of the above findings,

```
or cannot make all of the above findings, I think
```

- 2 that does it.
- 3 CHAIRMAN KEESE: There's no difference
- 4 if that's what's going to get to buy off staff, is
- 5 applicant okay --
- 6 COMMISSIONER LAURIE: Well, I think
- 7 there is a difference, and I think that indicates
- 8 the correct intent. That is, it's all three
- 9 bullets. And it should be clear that it's all
- 10 three bullets, so --
- 11 CHAIRMAN KEESE: All the above findings.
- MR. KRAEMER: And I want to work with --
- 13 COMMISSIONER LAURIE: -- so, all the
- 14 above, or --
- 15 MR. KRAEMER: -- you to make that clear,
- 16 yeah.
- 17 COMMISSIONER LAURIE: -- each of the
- 18 above findings.
- 19 CHAIRMAN KEESE: Okay. With that, I
- 20 guess, staff, --
- 21 MR. ROTHMAN: Did you go with each or
- 22 all?
- 23 CHAIRMAN KEESE: -- staff looks like
- they're okay. Is the applicant -- can the
- 25 applicant accept this language.

```
1
                   MR. ROTHMAN: I'm trying to figure out
 2
         what language we're now talking about. Is it if
         the Commission determines that it cannot make all
 3
         the above findings?
                   CHAIRMAN KEESE: The above findings.
                   MR. ROTHMAN: That's acceptable.
                   CHAIRMAN KEESE: Thank you. Okay, all
                 I believe then, in the overall, this is --
 8
         right.
 9
         now you approve the language.
                   MR. ROTHMAN: Well, --
10
11
                   CHAIRMAN KEESE: Now, can you -- I'm not
12
         sure that you have much of an option here.
13
                   MR. ROTHMAN: I understand that.
                   CHAIRMAN KEESE: Let's -- I'm not asking
14
15
         you whether -- I'm asking for your comments on
         this proposal.
16
17
                   MR. ROTHMAN: Thank you. And I think
         our comments are that we agree with the language
18
19
         as presented in the Commission's proposal as far
20
         as it goes.
                   We note that we just heard a Commission
21
22
         approval of a project that actually has greater
23
         emissions for an unlimited period of time, and
24
         that the fact that it is a limited period still
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25

raises in our mind that this condition doesn't go

```
1 far enough in terms of recognizing at the end of
```

- 2 the ten-year term that this is a permitted,
- 3 legally operating facility for the purposes of any
- 4 future or subsequent review.
- 5 And that language that we put in there
- 6 isn't existing, and we just wanted to point out
- 7 that that was and is an important issue for us.
- 8 CHAIRMAN KEESE: Okay. Legal counsel,
- 9 did you hear that? Would you --
- 10 COMMISSIONER PERNELL: Well, Mr.
- 11 Chairman, before --
- 12 CHAIRMAN KEESE: I --
- 13 COMMISSIONER PERNELL: -- we do that --
- 14 CHAIRMAN KEESE: Commissioner Pernell.
- 15 COMMISSIONER PERNELL: -- let me just
- 16 make a distinction. We're talking about, in this
- 17 project it's a retooling. The previous project
- was a peaker project. So I just want to get on
- 19 the record that we're talking about two different
- 20 projects.
- 21 CHAIRMAN KEESE: Counsel, would you give
- 22 your interpretation of what happens as this
- 23 project comes to an end?
- MR. CHAMBERLAIN: Well, I think at the
- end of this ten years, the applicant is, of

1 course, able to come to the Commission and seek an

- 2 extension of the license, just as any applicant
- 3 can seek an extension of a license that has a
- 4 limited term.
- 5 The language that was put into their
- 6 proposed condition was ambiguous, in that it said
- 7 that at that time the Commission would take into
- 8 account the operation of the project.
- 9 I don't know what that means. I think
- 10 what I hear from their comments is that what they
- 11 want is that the baseline environmental review
- 12 assume that the project continues. And I'm not
- 13 sure if that's really the intent of the
- 14 Commission.
- 15 Given that the permit ends in ten years,
- 16 it could very well be considered appropriate to
- 17 consider not only that as a baseline, but also the
- 18 possibility that there would be no project, or
- 19 that there would be a different project that they
- 20 would bring forward, such as a combined cycle
- 21 project. And probably all those things ought to
- be considered in the environmental review.
- 23 CHAIRMAN KEESE: And as I believe you
- 24 advised us, that not referring to it essentially
- leaves this issue open-ended.

1	MR. CHAMBERLAIN: Right.
2	COMMISSIONER PERNELL: So that there's
3	nothing that would preclude them from coming to us
4	for either an extension or a new certification
5	MR. CHAMBERLAIN: Correct.
6	COMMISSIONER PERNELL: after that
7	period?
8	MR. CHAMBERLAIN: Yes.
9	MR. ROTHMAN: I mean, I don't think
10	as I said, I don't think we have a whole lot more
11	to add. I don't want to belabor the point.
12	CHAIRMAN KEESE: Thank you, we thank
13	you.
14	We have this before us and I think we're
15	now at the point of noncontroversy on this
16	portion. Commissioner Laurie asked you a question
17	earlier, whether you could accept, indicate
18	acceptance of condition 1.
19	COMMISSIONER LAURIE: In fact, it's all
20	the conditions to be proposed, Mr. Chairman, to be
21	imposed.
22	MR. BLACKFORD: Again, I know we're kind

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

23

25

of at the end of the day here. We would feel more

comfortable accepting condition 1 and all the

conditions if we did have some wording in here

```
1 that basically shows no prejudice at the end of
```

- 2 the ten-year term in any further, you know, moving
- 3 forward.
- 4 COMMISSIONER LAURIE: Mr. Chairman, I,
- 5 for one, have no intent of adding any additional
- 6 verbiage.
- 7 CHAIRMAN KEESE: You don't have the
- 8 support for adding that. I think you have our
- 9 indication of non-prejudice.
- 10 COMMISSIONER LAURIE: I think the law is
- 11 what the law is.
- 12 CHAIRMAN KEESE: We have been advised
- that this is open-ended at the end.
- 14 MR. BLACKFORD: We accept all conditions
- 15 then.
- 16 CHAIRMAN KEESE: Thank you. Counsel, at
- 17 this time, before we take a vote on this matter,
- we heard from a member of the audience that this
- 19 action would be precedential. Would you comment
- on that, the nature of precedent?
- 21 MR. CHAMBERLAIN: Yes. The Government
- 22 Code provides that the Commission can make the
- decision a precedential decision, but has to do so
- by indicating specifically that it is doing so.
- In the current decision there is no such

```
1 indication. I simply wanted to make that clear
```

- 2 for the record.
- 3 CHAIRMAN KEESE: Thank you. Do we have
- 4 a motion.
- 5 COMMISSIONER ROSENFELD: I move
- 6 adoption.
- 7 COMMISSIONER PERNELL: Second, Mr.
- 8 Chairman, with all of the --
- 9 CHAIRMAN KEESE: We have a motion, and I
- 10 believe everybody understands what we've -- the
- 11 changes that have been made in the application
- before us. And we have the new emergency-2.
- 13 Motion by Commissioner Rosenfeld; second
- by Commissioner Pernell. Any further comment?
- 15 COMMISSIONER LAURIE: I have comment,
- 16 Mr. Chairman.
- 17 CHAIRMAN KEESE: Commissioner Laurie.
- 18 COMMISSIONER LAURIE: I would defer to
- 19 my colleagues on the Committee if they would like
- 20 to make a comment at this time. If not, I will
- 21 offer mine.
- Mr. Chairman, in reference to emergency
- condition 1 that is the requirement of entering
- 24 into the agreement with DWR, as nice as it would
- 25 be for California to be able to assure ownership

of the electrons produced within her borders, I'm

2 not satisfied that such is good, long-term, state

3 policy.

On the other hand, I'm not satisfied
that that's what we are doing here. That this is
an extraordinary procedure set in place during
extraordinary circumstances. And under these
extraordinary circumstances, I think the
requirement of entering into an agreement with

DWR, as such terms and conditions may turn out to
be, is very appropriate.

I also understand the propriety of giving the greatest concern and notice of the needs of the local populace. I believe those needs have been met to the greatest extent possible.

I'm satisfied that the conditions, as proposed, under the circumstances, satisfy those needs to the greatest extent possible.

But I'm also satisfied that in speaking with the Commissioners, that we do not minimize the importance or the jurisdiction of the local government to speak on behalf of her people. And that position is respected to the greatest degree.

25 CHAIRMAN KEESE: Thank you, Commissioner

```
1
         Laurie.
 2
                   COMMISSIONER PERNELL: Mr. Chairman, --
                   CHAIRMAN KEESE: Commissioner Pernell.
 3
                   COMMISSIONER PERNELL: -- I'd just like
         to, and I've said this before and I'll say it
         again, to thank the City of Huntington Beach for
         their hospitality when we were down there, as well
         as the applicant, for enduring a very rigorous
 8
 9
         process. Sometimes it wasn't as nice as it should
         be from some of the residents, but they sat
10
         through it.
11
12
                   Also, Garret, who was our Hearing
13
         Officer, was excellent and his interpretation in
14
         trying to move the process forward, we know that
15
         this was an expedited process, so it took some, or
         a lot of work up front.
16
17
                   Also I want to thank staff. You know,
         staff has always been very professional in their
18
19
         comments. And there's one thing about this
20
         process, they don't always agree with the
21
         Commissioners, as you probably have seen today.
22
                   So the bottomline is I think that given
23
         the review of Huntington Beach and three years and
24
         the CEC's review, and that it is a ten-year
```

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25

certification, it's not for the duration of the

```
1 project.
```

- 2 It was something that wasn't taken
- 3 lightly by the Committee. We did, for the
- 4 commenter on the phone, we did think long and hard
- 5 about this. And the burden does matter. I mean
- 6 we're not saying that it doesn't. But the fact of
- 7 the matter is I think it took a lot of heart to
- 8 come to this conclusion. And we didn't do it
- 9 lightly.
- 10 So I just want to thank everyone
- involved, including the applicant, AES, as well as
- Huntington Beach, our staff, and certainly want to
- recognize my Advisor, Ellie Townsend-Smith, in
- 14 this effort.
- So, again, thank you, all.
- 16 CHAIRMAN KEESE: Thank you, Commissioner
- 17 Pernell.
- 18 At this time we'll take the vote. All
- in favor?
- 20 (Ayes.)
- 21 CHAIRMAN KEESE: Opposed? Adopted four
- to nothing.
- 23 And I will thank the Committee for their
- work, and all of the parties for their
- 25 flexibility.

Т	This meeting's adjourned.
2	(Off the record.)
3	CHAIRMAN KEESE: I withdraw my
4	termination of this meeting.
5	We are going to go into a brief
6	executive session at which time this meeting will
7	be adjourned.
8	(Executive Session.)
9	(Whereupon, at 12:25 p.m., the business
10	meeting was adjourned.)
11	000
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
2 5	

CERTIFICATE OF REPORTER

I, VALORIE PHILLIPS, an Electronic

Reporter, do hereby certify that I am a

disinterested person herein; that I recorded the

foregoing California Energy Commission Business

Meeting; that it was thereafter transcribed into

typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor in any way interested in outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 17th day of May, 2001.

VALORIE PHILLIPS